Report to the Executive Appropriations Committee

Intergovernmental Transfers in the Medicaid Program

October 2021



Statutory Requirement

The Utah Department of Health (Department) submits this report to comply with the following statutory requirement in UCA 26-18-21(2)(b):

(b) On or before October 15, 2017, and on or before October 15 each subsequent year, the department shall prepare a report for the Executive Appropriations Committee that includes:

(*i*) the amount of each intergovernmental transfer under Subsection (2)(a);

(ii) a summary of changes to CMS regulations and practices that are known by the department regarding federal funds related to an intergovernmental transfer program; and

(iii) other information the department gathers about the intergovernmental transfer under Subsection (2)(a).

Definitions

Seed - The amount of non-federal share paid to the Department through an intergovernmental transfer.

3-2-1 Administrative Indirect Match – The amount collected by the Department from the seeding entity to cover the administrative costs incurred by the Department.

Amount of Intergovernmental Transfers

The following table details the program, entity, and amount of intergovernmental transfer that was received by the Department on a cash basis. During any given state fiscal year, there are adjustments to seed and 3-2-1 administrative indirect match based on transactions that occurred in the previous fiscal year. As a result, the seed and/or 3-2-1 amounts can potentially be negative.

AGED DENTAL	Seed	3-2-1	Total
UNIVERSITY OF UTAH SCHOOL OF DENTISTRY	\$15,319.95	\$21,308.22	\$36,628.17
BLIND/DISABLED DENTAL	Seed	3-2-1	Total
UNIVERSITY OF UTAH SCHOOL OF DENTISTRY	\$223,140.35	\$2,922.30	\$226,062.65
COUNTY MENTAL HEALTH	Seed	3-2-1	Total
BEAR RIVER MENTAL HEALTH AUTHORITY	\$2,458,783.87	\$109,142.65	\$2,567,926.52
CENTRAL UTAH MENTAL HEALTH & SUBSTANCE ABUSE	\$1,055,676.91	\$57,073.20	\$1,112,750.11
DAVIS COUNTY MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$3,101,404.42	\$133,960.88	\$3,235,365.30
FOUR CORNERS MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$842,054.47	\$47,565.53	\$889,620.00
SALT LAKE COUNTY MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$15,580,115.46	\$601,404.71	\$16,181,520.17
SOUTHWEST MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$2,701,925.76	\$118,900.70	\$2,820,826.46
SUMMITY COUNTY MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$411,013.95	\$27,124.64	\$438,138.59
TOOELE COUNTY MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$789,835.40	\$46,439.62	\$836,275.02
UINTAH BASIN MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$1,164,518.83	\$61,521.24	\$1,226,040.07
WASATCH COUNTY MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$69,349.38	\$9,250.68	\$78,600.06
WASATCH MENTAL HEALTH AUTHORITY (UTAH COUNTY)	\$7,645,480.75	\$310,839.98	\$7,956,320.73
WEBER HUMAN SERVICES	\$3,436,888.48	\$146,378.50	\$3,583,266.98

COUNTY SUBSTANCE ABUSE	Seed	3-2-1	Total
BEAR RIVER HEALTH DEPARTMENT	\$43,069.36	\$1,470.52	\$44,539.88
CENTRAL UTAH MENTAL HEALTH & SUBSTANCE ABUSE	\$95,828.09	\$11,408.34	\$107,236.43
DAVIS COUNTY MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$215,658.13	\$22,027.98	\$237,686.11
FOUR CORNERS MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$77,010.66	\$9,254.31	\$86,264.97
SALT LAKE COUNTY MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$2,302,751.63	\$102,559.30	\$2,405,310.93
SOUTHWEST MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$239,895.22	\$23,616.26	\$263,511.48
SUMMITY COUNTY MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$15,675.89	\$1,858.11	\$17,534.00
TOOELE COUNTY MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$77,625.96	\$6,998.25	\$84,624.21
UINTAH BASIN MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$119,269.36	\$14,221.30	\$133,490.66
UTAH COUNTY SUBSTANCE ABUSE AUTHORITY	\$492,101.71	\$36,142.00	\$528,243.71
WASATCH COUNTY MENTAL HEALTH & SUBSTANCE ABUSE AUTHORITY	\$17,318.62	\$2,022.85	\$19,341.47
WEBER HUMAN SERVICES	\$232,470.39	\$22,019.55	\$254,489.94
DISPROPORTIONATE SHARE HOSPITAL (DSH)	Seed	3-2-1	Total
BEAVER VALLEY HOSPITAL	\$32,950.02	\$14,322.95	\$47,272.97
GARFIELD MEMORIAL HOSPITAL	\$6,074.68	\$13,791.70	\$19,866.38
GUNNISON VALLEY HOSPITAL	\$120,238.53	\$16,646.01	\$136,884.54
KANE COUNTY HOSPITAL	\$26,038.29	\$16,208.18	\$42,246.47
MILFORD VALLEY MEMORIAL HOSPITAL	\$102,632.67	\$14,690.51	\$117,323.18
MOAB REGIONAL HOSPITAL	\$462,374.91	\$45,398.13	\$507,773.04
SAN JUAN HOSPITAL	-\$371,688.16	\$5,536.60	-\$366,151.56
UNIVERSITY OF UTAH HOSPITALS AND CLINICS	\$4,705,481.65	\$232,346.29	\$4,937,827.94
HITECH PEDIATRIC PATIENT SUMMARY	Seed	3-2-0	Total
BEAVER MEDICAL CENTER	-\$45,621.10	\$0.00	-\$45,621.10
UNIVERSITY OF UTAH DEPARTMENT OF PEDIATRICS	\$297,090.77	\$40,146.96	\$337,237.73
INPATIENT UPPER PAYMENT LIMIT (UPL)	Seed	3-2-1	Total
UNIVERSITY OF UTAH HOSPITALS AND CLINICS	\$20,322,247.04	\$937,448.10	\$21,259,695.14
NON-STATE GOVERNMENT OWNED NURSING HOME UPPER PAYMENT LIMIT (UPL)	Seed	3-2-1	Total
BEAVER VALLEY HOSPITAL	\$20,021,406.05	\$1,422,522.84	\$21,443,928.89
CANYONLANDS HEALTH CARE	\$791,190.72	\$74,421.47	\$865,612.19
EMERY COUNTY CARE AND REHABILITIATION	\$108,509.44	\$11,578.44	\$120,087.88
GUNNISON VALLEY HOSPITAL	\$6,731,806.00	\$475,471.78	\$7,207,277.78
KANE COUNTY HOSPITAL			
	\$1,368,934.11	\$113,437.08	\$1,482,371.19
MILLARD COUNTY CARE AND REHABILITIATION	\$1,368,934.11 \$287,929.12	\$113,437.08 \$26,374.77	\$1,482,371.19 \$314,303.89
MILLARD COUNTY CARE AND REHABILITIATION	\$287,929.12	\$26,374.77	\$314,303.89
MILLARD COUNTY CARE AND REHABILITIATION UINTAH BAIS REHABILITATION AND SENIOR VILLA	\$287,929.12 \$319,214.52	\$26,374.77 \$27,719.87	\$314,303.89 \$346,934.39
MILLARD COUNTY CARE AND REHABILITIATION UINTAH BAIS REHABILITATION AND SENIOR VILLA UINTAH CARE CENTER	\$287,929.12 \$319,214.52 \$679,870.27	\$26,374.77 \$27,719.87 \$41,963.68	\$314,303.89 \$346,934.39 \$721,833.95
MILLARD COUNTY CARE AND REHABILITIATION UINTAH BAIS REHABILITATION AND SENIOR VILLA UINTAH CARE CENTER NURSE AIDE REGISTRY	\$287,929.12 \$319,214.52 \$679,870.27 Seed	\$26,374.77 \$27,719.87 \$41,963.68 3-2-1	\$314,303.89 \$346,934.39 \$721,833.95 Total
MILLARD COUNTY CARE AND REHABILITIATION UINTAH BAIS REHABILITATION AND SENIOR VILLA UINTAH CARE CENTER NURSE AIDE REGISTRY DAVIS APPLIED TECHNOLOGY COLLEGE	\$287,929.12 \$319,214.52 \$679,870.27 Seed \$85,586.56	\$26,374.77 \$27,719.87 \$41,963.68 3-2-1 \$5,135.19	\$314,303.89 \$346,934.39 \$721,833.95 Total \$90,721.75
MILLARD COUNTY CARE AND REHABILITIATION UINTAH BAIS REHABILITATION AND SENIOR VILLA UINTAH CARE CENTER NURSE AIDE REGISTRY DAVIS APPLIED TECHNOLOGY COLLEGE OUTPATIENT UPPER PAYMENT LIMIT (UPL)	\$287,929.12 \$319,214.52 \$679,870.27 Seed \$85,586.56 Seed	\$26,374.77 \$27,719.87 \$41,963.68 3-2-1 \$5,135.19 3-2-1	\$314,303.89 \$346,934.39 \$721,833.95 Total \$90,721.75 Total
MILLARD COUNTY CARE AND REHABILITIATION UINTAH BAIS REHABILITATION AND SENIOR VILLA UINTAH CARE CENTER NURSE AIDE REGISTRY DAVIS APPLIED TECHNOLOGY COLLEGE OUTPATIENT UPPER PAYMENT LIMIT (UPL) BEAVER VALLEY HOSPITAL	\$287,929.12 \$319,214.52 \$679,870.27 Seed \$85,586.56 Seed \$11,559.99	\$26,374.77 \$27,719.87 \$41,963.68 3-2-1 \$5,135.19 3-2-1 \$1,327.65	\$314,303.89 \$346,934.39 \$721,833.95 Total \$90,721.75 Total \$12,887.64
MILLARD COUNTY CARE AND REHABILITIATION UINTAH BAIS REHABILITATION AND SENIOR VILLA UINTAH CARE CENTER NURSE AIDE REGISTRY DAVIS APPLIED TECHNOLOGY COLLEGE OUTPATIENT UPPER PAYMENT LIMIT (UPL) BEAVER VALLEY HOSPITAL GARFIELD MEMORIAL HOSPITAL	\$287,929.12 \$319,214.52 \$679,870.27 Seed \$85,586.56 Seed \$11,559.99 \$6,267.18	\$26,374.77 \$27,719.87 \$41,963.68 3-2-1 \$5,135.19 3-2-1 \$1,327.65 \$733.19	\$314,303.89 \$346,934.39 \$721,833.95 Total \$90,721.75 Total \$12,887.64 \$7,000.37

UNIVERSITY OF UTAH HOSPITALS AND CLINICS	\$11,747,588.89	\$559,552.19	\$12,307,141.08
SCHOOL BASED SKILLS DEVELOPMENT	Seed	3-2-1	Total
ALPINE SCHOOL DISTRICT	\$414,023.70	\$34,625.03	\$448,648.73
BEAVER COUNTY SCHOOL DISTRICT	\$5,655.78	\$816.83	\$6,472.61
BOX ELDER SCHOOL DISTRICT	\$155,273.80	\$18,733.13	\$174,006.93
CACHE COUNTY SCHOOL DISTRICT	\$189,169.94	\$20,692.11	\$209,862.05
CANYONS SCHOOL DISTRICT	\$274,848.45	\$27,701.53	\$302,549.98
CARBON COUNTY SCHOOL DISTRICT	\$88,180.95	\$10,588.34	\$98,769.29
DAVIS COUNTY SCHOOL DISTRICT	\$363,031.35	\$32,111.48	\$395,142.83
DUCHESNE SCHOOL DISTRICT	\$8,258.81	\$749.04	\$9,007.85
ENTHEOS ACACEMY	-\$58.48	\$0.00	-\$58.48
GRAND COUNTY SCHOOL DISTRICT	\$17,304.05	\$2,063.13	\$19,367.18
GRANITE SCHOOL DISTRICT	\$390,177.20	\$32,008.96	\$422,186.16
JORDAN SCHOOL DISTRICT	\$4,820,927.50	\$25,892.68	\$4,846,820.18
JUAB COUNTY SCHOOL DISTRICT	\$22,613.09	\$2,813.13	\$25,426.22
LOGAN CITY SCHOOL DISTRICT	\$66,455.70	\$6,971.95	\$73,427.65
MILLARD SCHOOL DISTRICT	\$0.00	\$0.00	\$0.00
MORGAN SCHOOL DISTRICT	-\$26,048.60	\$0.00	-\$26,048.60
MURRAY SCHOOL DISTRICT	\$40,643.23	\$4,929.27	\$45,572.50
NEBO SCHOOL DISTRICT	\$246,164.57	\$25,606.31	\$271,770.88
NORTH SANPETE SCHOOL DISTRICT	\$16,397.36	\$1,986.52	\$18,383.88
OGDEN CITY SCHOOL DISTRICT	\$174,976.24	\$18,840.86	\$193,817.10
PROVO SCHOOL DISTRICT	\$257,243.88	\$24,893.09	\$282,136.97
SALT LAKE SCHOOL DISTRICT	\$105,345.99	\$18,780.31	\$124,126.30
SAN JUAN SCHOOL DISTRICT	\$54,126.70	\$6,174.13	\$60,300.83
SEVIER SCHOOL DISTRICT	\$2,489.19	\$1,235.58	\$3,724.77
SOUTH SANPETE SCHOOL DISTRICT	\$51,925.48	\$6,556.42	\$58,481.90
SOUTH SUMMIT SCHOOL DISTRICT	-\$1,896.38	-\$143.11	-\$2,039.49
SOUTHERN UTAH LEA DISTRICTS	\$180,577.62	\$18,789.72	\$199,367.34
SPECTRUM ACADEMY	\$188,252.74	\$18,364.09	\$206,616.83
TOOELE SCHOOL DISTRICT	\$113,201.45	\$13,840.66	\$127,042.11
UINTAH COUNTY SCHOOL DISTRICT	\$99,379.42	\$10,610.85	\$109,990.27
WASATCH COUNTY SCHOOL DISTRICT	\$96,041.31	\$10,496.63	\$106,537.94
WASHINGTON COUNTY SCHOOL DISTRICT	\$509,690.62	\$32,476.76	\$542,167.38
WEBER SCHOOL DISTRICT	\$169,126.05	\$16,326.48	\$185,452.53
TAM DENTAL	Seed	3-2-1	Total
UNIVERSITY OF UTAH SCHOOL OF DENTISTRY	\$99,883.68	\$76,808.12	\$176,691.80
TARGETED CASE MANAGEMENT	Seed	3-2-1	Total
BEAR RIVER HEALTH DEPARTMENT	\$40,205.74	\$5,001.24	\$45,206.98
CENTRAL UTAH PUBLIC HEALTH	\$1,184.11	\$150.36	\$1,334.47
DAVIS COUNTY	-\$9,670.93	-\$716.96	-\$10,387.89
SALT LAKE CITY CORPORATION	\$185,987.59	\$20,527.76	\$206,515.35
SAN JUAN COUNTY	\$4,484.16	\$526.53	\$5,010.69
SOUTHEAST DISTRICT HEALTH DEPARTMENT	\$14,009.71	\$1,675.31	\$15,685.02
TOOELE COUNTY CORPORATION	\$13,858.33	\$1,637.42	\$15,495.75

TRI-COUNTY HEALTH DEPARTMENT	-\$596.91	-\$55.86	-\$652.77
UTAH COUNTY	\$86,060.67	\$10,448.25	\$96,508.92
WASATCH COUNTY	-\$38.24	-\$0.71	-\$38.95
WEBER COUNTY CORPORATION	\$16,910.73	\$2,111.56	\$19,022.29
UNIVERSITY OF UTAH HOSPITALS AND CLINICS E&M ADMINISTRATION	Seed	3-2-1	Total
UNIVERSITY OF UTAH HOSPITALS AND CLINICS E&M ADMINISTRATION UNIVERSITY OF UTAH HOSPITALS AND CLINICS	Seed \$1,809,977.79	3-2-1 \$88,586.31	Total \$1,898,564.10

Per UCA 26-18-21(1)(a), the tables above do not contain information on the following intergovernmental transfers:

- *(ii)* "Intergovernmental transfer" does not include:
 - (A) the transfer of public funds from one state agency to another state agency; or
 - *(B) a transfer of funds from the University of Utah Hospitals and Clinics.*

Summary of Changes to Federal Regulations and Practices

There have been no changes to 42 CFR 433.51 or §1903(w)(6) of the Social Security Act since the last report was issued to the legislature in October 2020.

Centers for Medicare and Medicaid Services (CMS) proposed the Medicaid Fiscal Accountability Regulation on November 18, 2019 (CMS-2393-P) that included limits on the types of funds that are permissible to use as non-federal share. After receiving significant comments about the potential impacts of the proposed regulation, CMS withdrew the proposal on January 21, 2021. CMS indicated it intends re-examine these issues in the future.

The Department continues to seek legal advice, when needed, from Medicaid experts and CMS to ensure seed funding, as currently in practice, complies with CMS requirements. The Department reviews technical assistance provided by CMS on this issue with contracted Medicaid experts to validate CMS's interpretation of statute and regulation.

Other Information

The Department closely monitors these programs. Per UCA 26-18-21(2)(a), the Department collected reports from each entity and reviewed the information provided about each entity's ability to pay back a potential disallowance. The Department flagged areas of potential concern from the responses and will follow up with the appropriate entities to obtain additional information as needed. If the Department finds something that indicates potential problems in an entity's ability to pay back a potential disallowance, the Department will look to strengthen its oversight of the entity's activities and determine if the contract needs to be modified or terminated.